



**MINUTES  
CITY COUNCIL REGULAR MEETING  
COUNCIL CHAMBERS  
DECEMBER 18, 2025  
6:30 PM**

The Joshua City Council held a Work Session at 6:30 pm. A Regular Meeting was held immediately following the Work Session in the Council Chambers at Joshua City Hall, located at 101 S. Main St., Joshua, Texas. This meeting is subject to the open meeting laws of the State of Texas.

**A. CALL TO ORDER AND ANNOUNCE A QUORUM PRESENT**

Mayor Kimble announced a quorum and called the meeting to order at 6:32 pm.

**B. PLEDGE OF ALLEGIANCE**

1. United States of America
2. Texas Flag

Councilmember Kidd led the Pledge of Allegiance.

**C. INVOCATION**

Invocation was given by Jeff Stanley, Pastor of First Assembly of God.

Mayor Kimble stated that, if there were no objections, he would move Items 1 and 2 under the Regular Agenda to allow Mr. Dees to participate in the upcoming discussions

There were no objections, and the items were moved accordingly.

**D. UPDATES FROM MAYOR AND COUNCIL MEMBERS, UPDATES FROM CITY STAFF MEMBERS:**

*Pursuant to Texas Government Code Section 551.0415, the Mayor and Members of the City Council may report on the following items of community interest, including (1) expressions of thanks, congratulations, or condolences; (2) information about holiday schedules, (3) recognition of individuals; (4) reminders about upcoming City Council events; (5) information about community events; and (6) announcements involving any imminent threat to public health and safety. Staff Updates will address operational issues in various City departments. No deliberation is authorized under the Texas Open Meetings Act.*

Mayor Kimble reported that Christmas on Main was an outstanding success.

City Manager Peacock reported that the City received a letter from the Chamber of Commerce invoicing the City for the past 18 months. He noted that the invoiced items fall outside the existing contract, the Chamber does not have a 501(c)(6) designation, and is non-compliant with nearly all contract requirements. No response has been received to date.

City Secretary Holloway announced that candidate packets for the May 2, 2026, General Election will be available during the first week of January.

City Manager Peacock invited the City Council to attend the employee event scheduled for Friday.

City Secretary Holloway read the proclamation honoring Angela Warmath aloud.

## **E. WORK SESSION**

1. Review and discuss questions related to the budget report for November 2025. (Staff Resource: M. Freelen)

City Manager Peacock presented the report, noting that the expenditures are within 16 percent of the budget year and currently 2.4 percent under budget.

2. Discussion on the City of Joshua Engineering Design Standards and Specifications. (Staff Resource: A. Maldonado)

Assistant City Manager Maldonado stated that staff were requested by Councilmember Anderson to be placed on the agenda regarding the ESS Policy. Councilmember Anderson stated she believed it was regarding the flooding issues in the parking lot. He provided background information, noting that the project was initially approved in April 2021 and consisted of design criteria. He explained that the Public Works Director later identified several missing elements in the policy, and, upon his recommendation, additional processes were added in June 2024.

Councilmember Breitenstein asked whether TxDOT is doing anything to assist with the flooding. City Manager Peacock noted that the proposed repairs are intended to help improve and maintain water flow.

3. Discussion regarding adoption of an ordinance requiring that, in any planned development, a park or green space should be fully developed and amenities installed and accepted by the City prior to the issuance of any residential building permits. (Resource: T. Welch)

City Attorney Welch stated that after reviewing the City's planned development and zoning ordinances, the matter can be addressed through a development agreement. He explained that such an agreement could specify that, after a certain number of building permits are issued, park or green space property may be dedicated, and would clearly outline the responsibilities of each party.

City Attorney Welch noted that parkland may only be sold in portions following an election.

City Attorney Welch recommended that the property be dedicated to the City.

City Attorney Welch further stated that this option is currently available under the ordinance as it is written.

4. Discussion on an Ordinance amending article 3.06, "Signs" of Chapter 3, "Building Regulations", of the Code of Ordinances, by replacing said article with a new article 3.06, "Signs", extending the City's sign ordinance and regulations to the City's extraterritorial jurisdiction. (Resource: T. Welch)

City Attorney Welch provided a legal background update regarding sign permits, noting that the primary issue involves temporary signs. He explained that the related case originated in Arizona.

City Attorney Welch outlined the following options for consideration:

- Prohibit all temporary signs.
- Allow all signs on private property.

City Attorney Welch noted that only half of the cities have updated their sign ordinances to address this issue.

The council agreed to place on a future agenda for more discussion.

5. Discussion and update regarding the General Code recodification of the City's Code of Ordinances. (Staff Resource: A. Holloway)

Sandra Hammons. Sandra's quilt shop.

**Sandra Hammons** stated that she has operated her business in Joshua for 29 years. She noted that her current building was sold three years ago and that her lease expires on January 31 with a monthly rent of \$6,000. As a result, she stated that the shop will need to either close or relocate.

Ms. Hammons advised that she owns more than 30 acres and would like to use approximately one acre to construct a shop, with the building located at the front of the property. She noted that she cannot afford the current lease amount.

Ms. Hammons stated that she has secured financing, a builder selected, and a survey completed, and requested that the City Council consider allowing the proposed development. She also stated that she discussed the matter with City Manager Peacock, who has consulted with the City Attorney regarding the request.

The City Council stated that staff will be in contact with her for further discussion.

6. Discussion regarding training for elected officials, appointed board and commission members, and City staff. (Staff Resource: A. Holloway)

City Secretary Holloway presented an overview of the proposed comprehensive training for City Council, board, commission members, and key staff. She thanked the City Council for budgeting for this initiative, noting that it was not financially feasible in the previous budget year. City Secretary Holloway stated that, with several new board members appointed and ongoing changes in state law, this is an ideal time to provide structured training focused on governance, legal compliance, and best practices.

She advised that City Attorney Terry Welch has confirmed his availability to assist with the training, scheduled for Saturday, January 24, 2026, from 9:00 a.m. to 3:00 p.m. Additional speakers are being coordinated. The proposed training topics include roles and responsibilities, conducting effective meetings, Open Meetings and Public Information laws, city governance, zoning and land use, economic development tools, and communication and trust-building.

City Council gave directions to move forward with the training for January 24, 2026.

#### **F. PUBLIC FORUM, PRESENTATION, AND RECOGNITION:**

*The City Council invites citizens to speak on any topic. However, unless the item is specifically noted on this agenda, the City Council is required under the Texas Open Meetings Act to limit its response to responding with a statement of specific factual information, reciting the City's existing policy, or directing the person making the inquiry to visit with City Staff about the issue. Therefore, no Council deliberation is permitted. Each person will have 3 minutes to speak.*

Sandra Hammons, owner of Sandra's Quilt Shop, addressed the City Council. She stated that she has operated her business in Joshua for 29 years. Her current building was sold three years ago, and her lease expires on January 31 with a monthly rent of \$6,000. Due to the cost, she has decided that the shop will need to either close or relocate.

Ms. Hammons stated that she owns more than 30 acres and would like to use approximately one acre to construct a new shop, with the building located at the front of the property. She noted that she cannot afford

the current lease amount. She advised that she has financing in place, a builder selected, and a survey completed.

Ms. Hammons requested that the City Council consider allowing the proposed development. She stated that she has discussed the matter with City Manager Peacock, who has also consulted with the City Attorney.

1. Proclamation honoring Jameye Jones for her positive contributions to the community of Joshua and the surrounding areas.

Mayor Kimble read a proclamation honoring Jameye Jones and presented her with flowers.

## **G. CONSENT AGENDA**

1. Discuss, consider, and possible action on the November 20, 2025, meeting minutes. (Staff Resource: A. Holloway)

Motion made by Councilmember Place 4 Breitenstein to approve the Consent Agenda. Seconded by Councilmember Place 6 Anderson.

Voting Yea: Mayor Kimble, Councilmember Place 1 Dees, Councilmember Place 2 Kidd, Councilmember Place 3 Nichols, Councilmember Place 4 Breitenstein, Councilmember Place 6 Anderson

## **H. REGULAR AGENDA**

### **Item 1 and 2 was moved to the top of the agenda.**

1. Discuss, consider, and possible action on an Ordinance canvassing the returns and declaring the results of the December 13, 2025, Special Election. (Staff Resource: A. Holloway)

City Secretary Holloway reported that the City Council called the Special Election on October 16, 2025, to fill the vacant City Council Place 1 seat. The election was held on December 13, 2025, with early voting conducted from December 1–9, 2025, and Election Day voting held at Joshua City Hall.

City Secretary Holloway noted that an election process typically requiring several months was completed in under six weeks. She stated that the election was administered by the City Secretary's Office with a new election judge and clerks.

City Secretary Holloway provided the vote totals, including early voting, Election Day, and mail-in ballots received by the statutory deadline. George Grall received 19 votes, Mark Rayburn received 12 votes, Shantell Mosley received 10 votes, and Dustin Dees received 53 votes. Two mail-in ballots received by the deadline were included in the totals.

City Secretary Holloway explained that the election results are unofficial until canvassed and that the Council is required to canvass the returns and adopt an ordinance declaring the official results.

Motion made by Councilmember Place 2 Kidd to approve the Ordinance. Seconded by Councilmember Place 4 Breitenstein.

Voting Yea: Mayor Kimble, Councilmember Place 2 Kidd, Councilmember Place 3 Nichols, Councilmember Place 4 Breitenstein, Councilmember Place 6 Anderson

2. Presentation of the Certificate of Election and the City Secretary administer the Oath of Office to the newly elected official. (Staff Resource: A. Holloway)

Mayor Kimble presented Mr. Dustin Dees with a Certificate of Election, and City Secretary Holloway administered the Oath of Office. Councilmember Dees then took his seat on the dais.

3. Discuss, consider, and possible action on an Ordinance calling a Runoff Election resulting from the December 13, 2025, Special Election. (Staff Resource: A. Holloway)

City Secretary Holloway requested that the item be removed from the agenda, as it was no longer necessary due to Councilmember Dees receiving more than 50 percent of the total votes.

4. Discuss, consider, and possible action on a resolution to nominate a candidate for a vacancy on the Board of Directors of the Central Appraisal District of Johnson County. (Staff Resource: A. Holloway)

City Secretary Holloway stated that two Board of Directors members resigned during the November 2025 meeting.

She explained that Amy Lingo, who was serving a one-year term expiring December 31, 2025, resigned from the Board. This position will be filled through the regular Board of Directors election process that is currently underway.

City Secretary Holloway further stated that Mary Sarver, who was serving a three-year term scheduled to expire December 31, 2027, also resigned. This resignation created the current vacancy.

In addition, she noted that the vacancy will be filled in accordance with the process outlined in the vacancy letter. Each voting taxing unit may nominate a candidate, and the Board of Directors will select a nominee at their February 12, 2026, meeting.

The City Council made no nomination and took no action.

5. Discuss, consider, and possible action regarding the addition of a part-time Administrative Assistant II position for the Human Resources Department. (Staff Resource: M. Peacock)

City Manager Peacock stated that workload demands have increased, indicating a need for a full-time position; however, Brittany believes the needs can be met with a part-time position.

City Manager Peacock expressed a desire to proceed with hiring after the holidays.

City Council provided direction to move forward.

6. Discuss, consider, and possible board appointments. (Staff Resource: A. Holloway)

City Secretary Holloway stated that the late Johnny Waldrip previously served on the Type A Economic Development Corporation Board. Following his passing, a vacancy exists on the Board that requires appointment. The City Secretary further stated that Ms. Elizabeth Webb, who currently serves as Alternate One, has expressed her willingness to be appointed to fill the vacant position.

Motion made by Councilmember Place 4 Breitenstein to appoint Ms. Webb. Seconded by Councilmember Place 2 Kidd.

Voting Yea: Mayor Kimble, Councilmember Place 1 Dees, Councilmember Place 2 Kidd, Councilmember Place 3 Nichols, Councilmember Place 4 Breitenstein, Councilmember Place 6 Anderson

## **I. STAFF REPORT**

1. Police Department
2. Municipal Court
3. Public Works

4. Development Services
5. Code Enforcement
6. Parks Department
7. Animal Services
8. Economic Development Corporation
9. City Secretary's Office

**J. EXECUTIVE SESSION**

The City Council of the City of Joshua will recess into Executive Session (Closed Meeting) pursuant to the provisions of Chapter 551, Subchapter D, Texas Government Code, to discuss the following:

1. Pursuant to the Texas Government Code Section 551.072 of the Texas Government Code: to discuss or deliberate the purchase, exchange, lease, or value of real property.

Mayor Kimble announced the City Council will recess into Executive Session at 7:44 pm.

**K. RECONVENE INTO REGULAR SESSION**

In accordance with Texas Government Code, Section 551, the City Council will reconvene into regular session and consider action, if any, on matters discussed in executive session.

Mayor Kimble announced the City Council will reconvene in Regular Session at 8:15 pm.

No action taken.

**L. FUTURE AGENDA ITEMS/REQUESTS BY COUNCIL MEMBERS TO BE ON THE NEXT AGENDA**

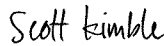
*Councilmembers shall not comment upon, deliberate, or discuss any item that is not on the agenda. Councilmembers shall not make routine inquiries about operations or project status on an item that is not posted. However, any Councilmember may state an issue and request to place the item on a future agenda.*

NA

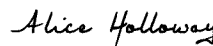
**M. ADJOURN**

Mayor Kimble adjourned the meeting at 8:16 pm.

Minutes Approved: January 15, 2026

  
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Scott Kimble, Mayor

ATTEST:

  
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Alice Holloway, City Secretary